

# **PLANNING REPORT**

Printed for officer by
Mr George Turner on 1 March 2017

# Application reference: 17/0429/ADV

HAM, PETERSHAM, RICHMOND RIVERSIDE WARD

	application received	Date made valid	Target report date	8 Week date
01	1.02.2017	22.02.2017	19.04.2017	19.04.2017

Site:

HMP Latchmere House, Church Road, Ham, Richmond

Proposal:

Erection of a "V" board, on the junction of Church Road and Latchmere Close.

Status: Pending Consideration (If status = HOLD please check that all is OK before you proceed any further with this application)

**APPLICANT NAME** 

**AGENT NAME** 

Mr Alex Archer Chelsea Bridge Wharf 380 Queenstown Road London SW11 8PE

DC Site Notice: printed on 01.03.2017 and posted on 10.03.2017 and due to expire on 31.03.2017

Consultations: Internal/External:

Consuitee 14D Urban D LBRUT Transport Expiry Date 15.03.2017 15.03.2017

Neighbours:

Status: REF

History: Development Management, Appeals, Building Control, Enforcements:

Application:97/2335

Development Management	
Status: RNO	Application:03/1864/C84
Date:03/07/2003	Proposed New Library
Development Management	
Status: WDN	Application:91/0951/FUL
Date:18/07/1991	Erection Of 3no. 32' X 12' Portacabins For Use As Doctors Surgery For A
	Period Of 9 Months, (building Work At Existing Surgery 192 Tudor Drive)
Development Management	
Status: WNA	Application:91/1183/FUL
Date:26/08/1991	Erection Of Portacabin Buildings For Use As Temporary Doctors Surgery
	For Period Of 9 Months.
Development Management	
Status: WNA	Application:94/3495/C84
Date:06/12/1994	Renovation Of Existing Kitchen Building And Erection Of New Single Storey
•	Workshop Building.
Development Management	
Status: WNA	Application:94/3589/FUL
Date:19/01/1996	Extension Of Car Parking Area And Change Of Use Of Portacabin From
	Visitors Seating Area To Office Premises
Development Management	

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Date:02/02/1998	Construction Of New Prison Access Road, In Place Of The Existing Access To Be Closed Off.
Development Management	·
Status: ROB Date:22/01/1998	Application:97/2506 Erection Of External Staircase From Governors Building Second Floor Level To Ground Level.
Development Management	
Status: RNO	Application:97/2652
Date:23/01/1998	Erection Of A Single Storey Extension To Front Of Existing Gate Lodge.
Development Management	
Status: RNO	Application:98/2693
Date:05/05/1999	Proposed Additional Car Parking Facilities.
Development Management	3
Status: GTD	Application:06/2069/FUL
Date:25/08/2006	Proposed erection of a two storey building and accompanying basement comprising seven flats with associated parking.
Development Management	complicing seven hate with associated parking.
Status: GTD	Application:06/3457/FUL
Date:30/11/2006	Repair main administration building roof, remove redundant rooflights, install
Bate:00/11/2000	new sunpipes and new high performance roof coverings to existing flat roof
	areas, replace slate roof covering over part of (admim/finance) roof with new
	artificial slate and replace fascia to front/side elevation.
Development Management	
Status: GTD	Application: 07/2477/FUL
Date:23/08/2007	Installation of satellite dish affixed on to the roof of the boiler room.
Development Management	installation of satellite distratificed on to the roof of the policy footh.
Status: WNA	Application:09/2036/FUL
Date:16/10/2009	Installation of a diesel electrical generator and associated acoustic housing.
Development Management	installation of a described generator and associated acoustic flousing.
Status: GTD	Application:10/T0038/TPO
Date:06/04/2010	T1 - Oak - Fell
Development Management	TT Oak Telly
Status: RNO	Application:12/T0315/TCA
Date:30/07/2012	See schedule of works
Development Management	
Status: WTD	Application: 14/0450/FUL
Date: 08/06/2015	Demolition of existing buildings, excluding Latchmere House. Provision of 58
	residential units (Use Class C3) comprising 51 new build units and the
,	conversion and ground floor extension of Latchmere House to provide 7
	apartments. Formation of a new highways access from Latchmere Lane.
	Associated highways works, landscaping, tree works and car parking. Cross-
•	boundary application also comprising land within the Royal Borough of
	Kingston upon Thames and providing in total 89 residential units including
	82 new build units and 7 apartments in the converted and extended
	Latchmere House.
Development Management	A 1/ 1 4410 474 474 11
Status: REF	Application:14/0451/FUL
Date:05/01/2015	Demolition of existing buildings, excluding Latchmere House. Provision of 42
•	residential units (Use Class C3) comprising 35 new build units and the
	conversion and ground floor extension of Latchmere House to provide 7
•	apartments. Associated highways works, landscaping, tree works and car
	parking. Cross-boundary application also comprising land within the Royal
•	Borough of Kingston upon Thames and providing in total 73 residential units including 66 new build units and 7 apartments within the converted and
	extended Latchmere House.
Development Management	exicitaca Edicimiero Modge.
Status: WNA	Application: 14/0035/CON
Date: 12/06/2015	Application:14/0935/CON Erection of 31 dwellings 2/3 storeys high with access from Church Lane,
	Ham as part of the creation of 73 dwelllings through the conversion and
	extension of Latchmere House to create 7 flats and the demolition of existing
-	buildings and erection of 66 new 2/3 storey houses in conjunction with
	application 14/0451/FUL in the London Borough of Richmond.
Development Management	Epperation in the first of the first and conduction borough of Michinoria.
Status: WNA	Application:14/0936/CON

. Date: 12/06/2015 Erection of 31 dwellings 2/3 storeys high with access from Church Lane and Latchmere Lane. Ham as part of the creation of 89 dwelllings through the conversion and extension of Latchmere House to create 7 flats and the demolition of existing buildings and erection of 82 new dwellings in conjunction with application 14/0450/FUL in the London Borough of Richmond. **Development Management** Application: 14/0451/DD01 Status: GTD Details pursuant to condition 3 (ancillary site buildings/parking of vehicles), 6 Date: 05/02/2016 (investgation/protection of bats) and 7 (protection of trees) of planning permission 14/0451/FUL allowed on appeal, and its associated Demolition and Construction Management Plan. **Development Management** Application:15/4108/VOID Status: VOID Erection of 31 dwellings 2/3 storeys high with access from Church Road, Date: 14/10/2015 Ham. (In connection with the wider development of a total of 73 dwellings through the conversion and extension of Latchmere House to create 7 flats and the demolition of existing buildings and erection of 66 new dwellings in conjunction with application 14/0451/FUL in the London Borough of Richmond). Development Management Application: 16/0523/VRC Status: GTD Variation of condition 2 (approved drawings) of planning permission Date: 20/05/2016 14/0451/FUL (Demolition of existing buildings, excluding Latchmere House. Provision of 42 residential units (Use Class C3) comprising 35 new build units and the conversion and ground floor extension of Latchmere House to provide 7 apartments. Associated highways works, landscaping, tree works and car parking. Cross-boundary application also comprising land within the Royal Borough of Kingston upon Thames and providing in total 73 residential units including 66 new build units and 7 apartments within the converted and extended Latchmere House), to allow changes to design of individual houses and improvements to the landscape. Development Management Application: 16/1023/FUL Status: GTD Construction of a temporary sales and marketing suite (sui generis) with Date: 24/05/2016 associated landscaping and car parking, for a temporary period of three Development Management Application: 16/0523/DD04 Status: PCO Details pursuant to condition NS04 (detailed design) of planning permission Date: 16/0523/VRC. Development Management Application: 16/0523/DD02 Status: GTD Details pursuant to condition NS05 (cycle parking) of planning permission Date: 16/08/2016 16/0523/VRC Development Management Application: 16/0523/DD01 Status: GTD Details puraunt to condition U05664 - NS08 (childrens play) of planning Date: 05/12/2016. permission 16/0523/VRC. Development Management Status: GTD Application: 16/0523/DD03 Date: 16/08/2016 Details pursuant to PART of condition NS10 (sustainability) of planning permission 16/0523/VRC. (Part A discharged, Part B only discharged for new build). Development Management Application: 16/0523/DD05 Status: GTD Details pursuant to condition U05668 - NS12 - Formally condition 12 of Date: 29/09/2016 planning permission 16/0523/VRC. Development Management Application: 16/3522/FUL Status: WDN Planning consent to advertise on hoarding Date: **Development Management** Status: GTD Application: 16/3523/ADV Date:08/11/2016 Please refer to the Hoarding presentation

**Development Management** 

Status: PCO

Date:

Application: 16/0523/DD06

Details pursuant to formally condition -NS13 - (Soft Landscaping) of planning

permission 16/0523/VRC.

**Development Management** 

Status: PCO

Date:

Application: 16/0523/DD07

Details pursuant to condition NS14 (details of Landscape Management Plan)

of planning permission 14/0451/FUL.

**Development Management** 

Status: INV

Date:

Development Management

Status: PCO

Date:

Application: 17/0429/ADV

Application: 17/0241/ADV

Erection of 6 flag posts.

Erection of a "V" board, on the junction of Church Road and Latchmere

**Development Management** 

Status: REC

Date:

Application: 17/0687/NMA

Variation of condition 2 (approved drawings ) of planning permission 14/0451/FUL (Demolition of existing buildings, excluding Latchmere House. Provision of 42 residential units (Use Class C3) comprising 35 new build units and the conversion and ground floor extension of Latchmere House to provide 7 apartments. Associated highways works, landscaping, tree works and car parking. Cross-boundary application also comprising land within the Royal Borough of Kingston upon Thames and providing in total 73 residential units including 66 new build units and 7 apartments within the converted and extended Latchmere House), to allow changes to design of individual houses and improvements to the landscape [Non-Material Amendment application to planning application 16/0523/VRC regarding the deletion of the wording all hard surfaces shall be made of porous materials from Condition NS04)

<u>Appeal</u>

Validation Date: 22.10.2014

Demolition of existing buildings, excluding Latchmere House, Provision of 58 residential units (Use Class C3) comprising 51 new build units and the conversion and ground floor extension of Latchmere House to provide 7 apartments. Formation of a new highways access from Latchmere Lane. Associated highways works, landscaping, tree works and car parking. Crossboundary application also comprising land within the Royal Borough of Kingston upon Thames and providing in total 89 residential units including 82 new build units and 7 apartments in the converted and extended Latchmere House.

Reference: 14/0159/AP/NON

Appeal

Validation Date: 06.02.2015

Demolition of existing buildings, excluding Latchmere House. Provision of 42 residential units (Use Class C3) comprising 35 new build units and the conversion and ground floor extension of Latchmere House to provide 7 apartments. Associated highways works, landscaping, tree works and car parking. Cross-boundary application also comprising land within the Royal Borough of Kingston upon Thames and providing in total 73 residential units including 66 new build units and 7 apartments within the converted and extended Latchmere House.

Reference: 15/0032/AP/REF

Appeal Allowed

**Building Control** 

Deposit Date: 06.06.2016 -

Construction of 35 new build dwellings and conversion of existing building to create 7 new apartments

Reference: 16/1219/IN

**Enforcement** 

Opened Date: 25.06.2002

Reference: 02/00215/EN

**Enforcement Enquiry** 

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# Recommendation: The determination of this application falls within the scope of Officer delegated powers - YES / NO I therefore recommend the following: **REFUSAL** 1. 2. **PERMISSION** 3. FORWARD TO COMMITTEE YES\* MNO This application is CIL liable (\*If yes, complete CIL tab in Uniform) \_ YES\* NO کنے This application requires a Legal Agreement (\*If yes, complete Development Condition Monitoring in Uniform) This application has representations online (which are not on the file) This application has representations on file Dated: 18.4.201 Case Officer (Initials): I agree the recommendation: Team Leader/Head of Development Management/Principal Planner-This application has been subject to representations that are contrary to the officer recommendation. The Head of Development Management has considered those representations and concluded that the application can be determined without reference to the Planning Committee in conjunction with existing delegated authority. Head of Development Management: ..... Dated: .... **REASONS:**

		•		•
CONDITIONS				
.,	•			

The following table will populate as a quick check by running the template once items have been entered into Uniform

Address: HMP Latchmere House, Church Road, Ham, Richmond TW10 5HH

### **Delegated Report:**

## Site description:

This application relates to the Latchmere House site which was previously used as a resettlement prison during the World War II era. The application site is significantly large, located across the Richmond and Royal Kingston upon Thames Borough Council boundaries. The property is located within the Ham Common Conservation Area (CA7), it is also designated by English Heritage as an Archaeological Priority area and the the MH Latchmere House Prison building is designated as a locally listed Building of Townscape Merit (BTM). There are a number of trees protected by Tree Protection Orders (TPOs) and TPO wood group areas.

## Planning history:

Application 14/0451/FUL was for demolition of existing buildings, excluding Latchmere House, provision of 42 residential units (Use Class C3) comprising 35 new build units and the conversion and ground floor extension of Latchmere House to provide 7 apartments; associated highways works, landscaping, tree works and car parking; cross-boundary application also comprising land within the Royal Borough of Kingston upon Thames and providing in total 73 residential units including 66 new build units and 7 apartments within the converted and extended Latchmere House. The application was refused by Richmond's Planning Committee on 31.12.2014. The application was allowed on appeal on 3 July 2015.

On 18.04.2016 the Council granted a section 73 application to vary condition 2 (approved drawings) of planning permission 14/0451/FUL (Demolition of existing buildings, excluding Latchmere House, provision of 42 residential units (Use Class C3) comprising 35 new build units and the conversion and ground floor extension of Latchmere House to provide 7 apartments. Associated highways works, landscaping, tree works and car parking. Cross-boundary application also comprising land within the Royal Borough of Kingston upon Thames and providing in total 73 residential units including 66 new build units and 7 apartments within the converted and extended Latchmere House), to allow changes to design of individual houses and improvements to the landscape.

There are a number of applications on file granted and pending the discharge details of conditions.

Application 16/3523/ADV for advertising on the hoarding was approved by the Council on 08.11.2016. The hoarding is sited on the site boundaries.

#### Proposal:

This application proposes the erection of a "V" board, on the junction of Church Road and Latchmere Close.

## Main Development plan policies:

National Planning Policy Framework (NPPF)

Core Strategy (2009)

• CP 7 (Maintaining and Improving the Local Environment)

Development Management Plan (2011)

DM DC 1 (Design Quality)

- DM DC 4 (Trees and Landscapés)
- DM DC 5 (Residential Amenity)
- DM DC 8 (Advertisements and Hoardings)
- DM HD 1 (Conservation Areas Designation, Preservation and Enhancement)
- DM HD 3 (Buildings of Townscape Merit)
- DM TP 6 (Walking and Pedestrian Environment)

## Local Plan: Publication Vérsion for Consultation

- LP 1 (Local Character and Design Quality)
- LP 3 (Designated Heritage Assets)
- LP 4 (Non-Designated Heritage Assets)
- LP 8 (Amenity and Living Conditions)
- LP 16 (Trees, Woodlands and Landscape)
- LP 44 (Sustainable Travel Choices)

## Public and other representations:

No representations have been received and no requests were made for the application to be heard by the Planning Committee.

### Amendments:

The applicant provided an amended drawing on 7 April 2017 showing the proposed V board setback from the highways intersection. However, the drawing was still considered to be inconsistent and unclear as to the proposed advertisements proposed siting.

#### Professional comments:

The main planning issues to be considered are the proposal's impact on the character of area, amenity and public safety.

## <u>Design, Character, Visual Amenities and Advertisements and Hoardings</u> Considerations

CP7 'Maintaining and Improving' the Local Environment' states all new development should recognise distinctive local character and contribute to creating places of a high architectural and urban design quality that are well used and valued.

Policies DM HD 1 and DM HD 3 seek to preserve, conserve and enhance the setting, character and appearance of Conservation Areas and Buildings of Townscape Merit (BTM). The principles of these policies are reiterated in policies LP 3 and LP 4.

DM DC 8 and LP 1 states the Council will exercise strict control over the design and siting of advertisement hoardings and other advertisements to ensure that the character of individual buildings and streets is not demonstrably harmed, having regard to the interests of amenity and public safety, including for disabled people, and highway\_safety.

LP 1 states 'Advertising can enhance the appearance and vitality of a street. However, it can also cause considerable damage to visual amenity by cluttering the building environment and detracting from the quality of the area'.

The character of the street scene and Conservation Area has a unique 'semi-rural' feel. It is lined by substantial mature trees, with grass verges and any other development is substantially setback from the highway. The greenery contributes to the tranquil quality of the Conservation Area. Other than some street name signs,

road signs and what appears to be an unlawful sign advertising the parent development (on the corner of Church Road and Latchmere Close), there are limited advertisements in the area. This appearance contributes to the character and quality of the area. Therefore, any proposed advertisement would be required to be sympathetic to the unique character of the immediate area.

Each side of the proposed V board would be approximately 3m high and 1.5m wide. It would be constructed in timber, painted blue with silver writing/ images. The advertisement would be temporary whilst the parent planning permission for the residential development (application ref. 14/0451/FUL) is implemented. In terms of design and appearance, the advertisements bevelled edge and proposed colours would be acceptable from a design perspective and sympathetic to the unique character of the area.

Notwithstanding the advertisement's appropriate design, the proposed advertisement's scale is considered to be excessive and overbearing. The advertisement would be significantly larger than any other signage in the immediate area and contain a significant amount of unnecessary detail to identify the site to identify the site to highway users. The advertisement, which would have an urban appearance, would be an incongruous form of development that would be harmful to and detract from the 'semi-rural' character of the area. The advertisement would be juxtaposed in the area as its over-scaled appearance would fail to assimilate with the unique character of the Conservation Area.

Because of the inconsistencies between the drawings it is unclear of the proposed siting of the advertisement. It is unclear whether it would be sited in front of or behind the existing white wall which appears to form the boundary between the application property and the highway. The advertisement would be sited a significant distance from the BTM and therefore would not be harmful to it character and appearance.

As the Council has strict control over advertisements, the applicant was offered the opportunity to provide a revised scheme; however, has declined the opportunity.

Given the above it is considered that the advertisement's excessive scale and inappropriate design would be an incongruous form of development that would be harmful to the visual amenities and character of the Conservation Area and detract from its quality. The proposal would be inconsistent with the NPPF and Local Plan, particularly policies CP 7 of the Core Strategy (2009), DM DC 1, DM DC 8 and DM HD 1 of the Development Management Plan (2011) and LP 1 and LP 3 of the Local Plan: Publication Version for Consultation.

## Road Traffic Conditions and Public Safety Policies and Considerations

DM DC 8 'Advertisements and Hoardings' states the Council will exercise strict control over the design and siting of advertisement hoardings and other advertisements to ensure that the character of individual buildings and streets is not demonstrably harmed, having regard to the interests of amenity and public safety, including for disabled people, and highway safety. The principles of the policy are reiterated in policy LP 1.

DM TP 6 states new development should not adversely impact the pedestrian environment and should improve the safety and security of the pedestrian environment where appropriate.

The Council's Transport Planner has been consulted on the application. The Officer's comments are based on the proposed advertisement been sited outside of the

confines of the site and has raised no objection. The advertisement would not be illuminated. It is therefore considered that the proposed advertisement would not cause demonstrable harm to public safety and highway conditions.

# Other Matters

Whilst the applicant provided a revised proposed site plan, inconsistencies remain between the proposed advertisements siting. The applicant has failed to provide an accurate, to scale location plan showing the siting of the proposed advertisement. It is unclear if the advertisement would be located within the highway boundary or behind the white wall (which appears to form the boundary with the highway).

#### Recommendation:

Refuse