

PLANNING REPORT

Printed for officer by Izabela Moorhouse on 19 November

Application reference: 24/2474/ADVSOUTH RICHMOND WARD

| Date application received | Date made valid | Target report date | 8 Week date |
|---------------------------|-----------------|--------------------|-------------|
| 02.10.2024 | 02.10.2024 | 27.11.2024 | 27.11.2024 |

Site:

The Slug And Lettuce, Water Lane, Richmond, TW9 1TJ

Proposal:

Replacement of 2 existing fascia sign.

Status: Pending Consideration (If status = HOLD please check that all is OK before you proceed any further with this application)

APPLICANT NAME
MR Paul McDavitt
3 Monkspath Hall Road
Hall Road
Solihull
B90 4SJ
AGENT NAME
Mr Scott Little
10 Quarry Court
Quarry Road
Pitstone
LU7 9GW

DC Site Notice: printed on 10.10.2024 and posted on 18.10.2024 and due to expire on 08.11.2024

Consultations: Internal/External:

United Kingdom

ConsulteeExpiry Date21D Urban D31.10.2024

Neighbours:

White Cross Hotel, Riverside, Richmond, TW9 1TH, - 10.10.2024 Ground Floor, 20 Water Lane, Richmond, TW9 1TJ, - 10.10.2024 First Floor, 20 Water Lane, Richmond, TW9 1TJ, - 10.10.2024 1A Riverside House, Water Lane, Richmond, TW9 1TJ, - 10.10.2024 Flat J, Riverside House, Water Lane, Richmond, TW9 1TJ, - 10.10.2024 Flat G,Riverside House,Water Lane,Richmond,TW9 1TJ, - 10.10.2024 Flat K, Riverside House, Water Lane, Richmond, TW9 1TJ, - 10.10.2024 Flat H.Riverside House.Water Lane.Richmond.TW9 1TJ. - 10.10.2024 Flat F, Riverside House, Water Lane, Richmond, TW9 1TJ, - 10.10.2024 Flat E, Riverside House, Water Lane, Richmond, TW9 1TJ, - 10.10.2024 Flat D, Riverside House, Water Lane, Richmond, TW9 1TJ, - 10.10.2024 Flat C, Riverside House, Water Lane, Richmond, TW9 1TJ, - 10.10.2024 Flat B, Riverside House, Water Lane, Richmond, TW9 1TJ, - 10.10.2024 Flat A, Riverside House, Water Lane, Richmond, TW9 1TJ, - 10.10.2024 4 Whittaker Avenue, Richmond, TW9 1EH, - 10.10.2024 Castle House, 7 Water Lane, Richmond, TW9 1TJ, - 10.10.2024

History: Development Management, Appeals, Building Control, Enforcements:

Development Management

Status: GTD Application:00/0633

Date:26/06/2000 Internal And External Alterations Including Provision Of Extract Ducting.

Development Management

Status: GTD Application:00/1856

Date:15/08/2000 Provision Of Grille In Rear Elevation

Development Management Status: GTD Application:00/2754 Date:17/01/2001 Proposed Refurbishment Of Customer Area. **Development Management** Status: GTD Application:01/0131 Date:25/09/2001 Provision Of Ventilation Grille To Plant Room. **Development Management** Status: GTD Application:01/0132 Date:12/09/2001 New Air Conditioning Units And Smoke Filters To Customer Area; Ceiling Fan Unit To Lobby; Minor Internal Alterations. **Development Management** Status: GTD Application:01/0132/DD01 Date:06/02/2002 Details Pursuant To Condition Bd11u Of Planning Permission 01/0132/lbc. Development Management Status: GTD Application:89/0336/LBC Date:06/04/1989 Installation Of Lantern And Wrought Ironwork Signs To Entrances **Development Management** Status: GTD Application:89/0397/ADV Date:06/04/1989 Erection Of Externally Illuminated Wrought Iron Signs And Copper Lamp Over Entrance. **Development Management** Status: WDN Application:94/0356/LBC Date:19/08/1994 New External Signage **Development Management** Status: WDN Application:94/0374/ADV Date:19/08/1994 Erection Of Internally Illuminated Projecting Swing Sign 1200 X 900mm, 3 Internally Illuminated Fascia Signs And Two Internally Illuminated Amenity Boards **Development Management** Status: WDN Application:94/2226/ADV Date:09/11/1994 Erection Of 3 Externally Illuminated Fascia Signs, 1 Externally Illuminated Swing Sign And 3 Externally Illuminated Amenity Board Signs **Development Management** Status: WDN Application:94/2227/LBC Date:09/11/1994 New External Signage **Development Management** Status: GTD Application:94/3517/LBC Date:27/04/1995 New External Signage **Development Management** Status: GTD Application:94/3737/ADV Date: 27/04/1995 Erection Of 3 Externally Illuminated Fascia Signs And One Externally Illuminated Metal Caged Globe Sign **Development Management** Application:98/0107 Status: WDN Date:21/05/1998 Installation Of Ventilation Grille In Side Elevation. **Development Management** Status: GTD Application:09/2598/COU Date:24/11/2009 Use of highway forecourt for tables and chairs in association with adjacent cafe/bar. **Development Management** Status: SPL Application:15/1574/ADV Date: 15/06/2015 2 sets of externally illuminated fascia text - to replace existing; 1 externally illuminated projection sign, 6 x non-illuminated text on planters, internally illuminated menu sign **Development Management** Application:15/1576/LBC Status: GTD Date: 17/07/2015 Installation of signage comprising of:- 2 sets of externally illuminated fascia text - to replace existing; **Development Management** Status: REF Application: 15/1828/LBC Date:23/06/2015 Internal and external alterations including new doors and flooring **Development Management** Status: GTD Application: 15/3005/LBC

| Date:29/12/2015 | Internal and external alterations. |
|-------------------------------|---|
| Development Management | |
| Status: GTD | Application:16/3307/ADV |
| Date:12/10/2016 | 2 sets of externally illuminated fascia text |
| Development Management | |
| Status: GTD | Application:16/3314/LBC |
| Date:12/10/2016 | Installation of 2 x externally illuminated fascia signs to replace existing |
| Development Management | |
| Status: GTD | Application:24/1767/LBC |
| Date:14/11/2024 | PROPOSED INTERNAL ALTERATIONS AND |
| | REFURBISHMENT/REDECORATION WORKS, TOGETHER WITH |
| | REPAINTING |
| Development Management | |
| Status: GTD | Application:24/1769/ADV |
| Date:27/08/2024 | Two externally illuminated fascia signs. |
| Development Management | |
| Status: VOID | Application:24/2173/VOID |
| Date:02/09/2024 | Two externally illuminated over entrance signs |
| Development Management | |
| Status: PCO | Application:24/2471/LBC |
| Date: | Replacement of existing signs - 2x fascia signs to be replaced. |
| Development Management | |
| Status: PCO | Application:24/2474/ADV |
| Date: | Replacement of 2 existing fascia sign. |

Enforcement
Opened Date: 24.01.1995 **Enforcement Enquiry**

Reference: 95/00027/EN **Enforcement**

Enforcement Enquiry

Opened Date: 23.07.2009 Reference: 09/0365/EN/UCU

| Application Number | 24/2474/ADV |
|---------------------------|---|
| Address | The Slug And Lettuce, Water Lane, Richmond, TW9 1TJ |
| Proposal | Replacement of 2 existing fascia sign. |
| Contact Officer | Izabela Moorhouse |
| Target Determination Date | 27/11/2024 |

1. INTRODUCTION

This application is of a nature where the Council's Constitution delegates the authority to make the decision to Officers rather than it being determined by the Planning Committee.

Before preparing this summary report the planning officer has considered any relevant previous planning applications in relation to the development and considered any comments made by those interested in the application such as consultees with specialist knowledge and nearby residents.

By indicating that the development proposal complies with relevant Local Plan Policies, the planning officer is taking into account the information submitted with the application, any previous relevant applications, any comments received in connection with the application and any other case specific considerations which are material to the decision.

2. DESCRIPTION OF THE SITE AND ITS SURROUNDINGS

The site consists of a three-storey building at the river end of Water Lane. The ground floor is in use as a pub/restaurant, currently occupied by the bar chain 'Slug and Lettuce', and there are residential flats above. The property is Grade II listed and a locally listed building of Townscape Merit located in the Richmond Riverside Conservation Area (CA4). It is also subject to the following constraints:

- Archaeological Priority Area Richmond Town
- Article 4 Direction restricting basement development
- Area Susceptible to Groundwater Flooding >=50%
- Floodzones 2 and 3 (Fluvial / Tidal Models)
- Grade II Listed Building Riverside House, Water Lane, TW9 1TJ
- Grade II Listed Building Warehouse on corner of Water Lane and Riverside
- Richmond Main Centre Boundary
- Richmond Town Centre Boundary Buffer Zone
- Protected View View from Richmond to Asgill House
- Thames Policy Area
- Richmond and Richmond Hill Twickenham Village
- Richmond Riverside Character Area

3. DESCRIPTION OF THE PROPOSAL AND ANY RELEVANT PLANNING HISTORY

The application seeks permission for a "Replacement of 2 existing fascia sign".

The full planning history can be viewed above. No relevant planning history.

4. CONSULTATIONS CARRIED OUT

The list of neighbours notified of this application are listed above. No representations have been received.

5. AMENDMENTS

None.

6. MAIN POLICIES RELEVANT TO THE DECISION

NPPF (2021)

The key chapters applying to the site are:

- 4. Decision-making
- 12. Achieving well-designed places
- 16. Conserving and enhancing the historic environment

These policies can be found at:

https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/1005759/NPPF_July_2021.pdf

London Plan (2021)

Policy D1 – London's form, character and capacity for growth

Policy D4 – Delivering good design

Policy D12 – Fire safety

Policy HC1 - Heritage conservation and growth

These policies can be found at: https://www.london.gov.uk/sites/default/files/the london plan 2021.pdf

Richmond Local Plan (2018)

The main planning considerations applying to the site and the associated Local Plan policies are:

| Issue | Local Plan Policy | Compli | ance |
|---|-------------------|--------|------|
| Local Character and Design Quality | LP1 | Yes | No |
| Designated Heritage Assets | LP3 | Yes | No |
| Impact on Amenity and Living Conditions | LP8 | Yes | No |
| Sustainable Travel Choices | LP44 | Yes | No |

These policies can be found at

https://www.richmond.gov.uk/media/15935/adopted local plan interim.pdf

Richmond Publication Local Plan (Regulation 19 version)

The Richmond Publication Version Local Plan (Regulation 19 version) was published on 9 June 2023 for public consultation which ended on 24 July 2023.

The Publication Version Local Plan, together with all the representations received during the representation period, the plan and its supporting documents were submitted to the Secretary of State for examination on 19 January 2024. The submission documents do not form part of the statutory development plan for the Borough, however, by publishing and submitting the Borough Local Plan for independent examination the Council has formally confirmed its intention to adopt the Publication Plan.

The Publication Version Local Plan, including its evidence base, are material considerations for decision-making. The weight to be given to each of the emerging policies and allocations will depend on an assessment against the criteria set out in paragraph 48 of the NPPF. As the Council considers the emerging Borough Local Plan to be sound and legally compliant, officers and Councillors should accord relevant policies and allocations significant weight in the determination of applications taking account of the extent to which there are unresolved objections to relevant policies. Therefore, the weight afforded to each policy at this stage will differ depending on the level and type of representation to that policy. This is addressed in more detail in the assessment below where it is relevant to the application.

Note that it was agreed by Full Council on 27 April, when the Publication Plan was approved, that no weight will be given to Policy 4 in relation to the increased carbon offset rate, and therefore the existing rate of £95 will continue to be used; in addition, no weight will be given to Policy 39 in relation to the 20% biodiversity net gain requirement; all other aspects and requirements of these policies will apply.

| Issue | Publication Local Plan Policy | Complia | nce |
|------------------------------------|-------------------------------|---------|-----|
| Local Character and Design Quality | 28 | Yes | No |
| Designated Heritage Assets | 29 | Yes | No |
| Amenity and Living Conditions | 46 | Yes | No |
| Sustainable Travel Choices | 47 | Yes | No |

Supplementary Planning Documents

Shopfronts

Transport

Richmond and Richmond Hill Village Planning Guidance

These policies can be found at:

https://www.richmond.gov.uk/services/planning/planning_policy/local_plan/supplementary_planning_docume nts and guidance

Other

Richmond Riverside Conservation Area Statement and Study

Determining applications in a Conservation Area

In considering whether to grant planning permission with respect to any buildings or other land in a conservation area, Section 72 of the Planning (Listed buildings and Conservation Areas) Act 1990 requires that special attention shall be paid to the desirability of preserving or enhancing the character or appearance of the Conservation Area. In this context, "preserving", means doing no harm.

To give effect to that duty, decisions of the court have confirmed that for development proposed to be carried out in a conservation area, a decision-maker should accord "considerable importance and weight" to the desirability of preserving or enhancing the character or appearance of the conservation area, when weighing this factor in the balance with other material considerations which have not been given this special statutory status. This creates a strong presumption against granting planning permission where harm to the character or appearance of a conservation area is identified. The presumption can be rebutted by material considerations powerful enough to do so.

In applications where the decision-maker is satisfied that there will be no harm to the character or appearance of a conservation area, the statutory presumption against granting planning permission described above falls away. In such cases the development should be permitted or refused in accordance with the policies of the development plan and other material considerations.

Determining applications affecting a Listed Building

Sections 16(1) and 66(1) of the Planning (Listed Buildings and Conservation Areas) Act 1990 require that, when considering whether to grant listed building consent for any works, or whether to grant planning permission for development which affects a listed building or its setting, the local planning authority shall have special regard to the desirability of preserving the building or its setting, or any features of special architectural or historic interest which it possesses. In this context, "preserving", means doing no harm.

To give effect to this duty decisions of the court have confirmed that a decision-maker should accord "considerable importance and weight" to the desirability of preserving the listed building or its setting when weighing this factor in the balance with other material considerations which have not been given this special statutory status. However, this does not mean that the weight that the decision-maker must give to the desirability of preserving the building or its setting is uniform. It will depend on, among other things, the extent of the assessed harm and the heritage value of the asset in question. This creates a strong presumption against granting planning permission where harm to a listed building or its setting is identified. The presumption can be rebutted by material considerations powerful enough to do so.

7. EXPLANATION OF OFFICER RECOMMENDATION

The key issues for consideration are:

i Design and Impact on Heritage Assets ii Impact on Neighbour Amenity iii Public Safety

Issue i - Design and Impact on Heritage Assets

Policy LP1 of the Local Plan requires all development to be of high architectural and urban design quality and compatible with local character in terms of development patterns, scale, height and design.

Policy LP3 states that the council will require development to conserve and, where possible, take opportunities to make a positive contribution to, the historic environment of the borough. Development proposals likely to adversely affect the significance of heritage assets will be assessed against the requirement to seek to avoid harm and the justification for the proposal. The significance of the borough's designated heritage assets should be conserved and enhanced. All proposals in Conservation Areas are required to preserve and, where possible, enhance the character or appearance of the Conservation Area.

Policy 28 of the Publication Local Plan requires all development to be of high architectural and urban design quality. Development proposals will have to demonstrate a thorough understanding of the site and how it relates to its existing context, including character and appearance, and take opportunities to improve the quality and character of buildings, spaces and the local area. Developments must respect, contribute to and enhance the local environment and character.

Policy 29 of the Publication Local Plan requires development to conserve and, where possible, take opportunities to make a positive contribution to, the historic environment of the borough. Development proposals likely to adversely affect the significance of heritage assets will be assessed against the requirement to seek to avoid harm and the justification for the proposal. The significance (including the settings) of the borough's designated heritage assets, encompassing Conservation Areas, listed buildings, will be conserved and enhanced.

The existing building is two storey red brick with contemporary second storey addition. 10 bays wide with large arches to flanking bays and central original tile sign. Metal frames windows. Red brick with black plinths to pilasters, stone caps and keystones. The age and quality of the architecture within this Conservation Area provide tangible links to its layers of history, adding greatly to its significance. From cottages, almshouses, shop units to hotels, grand terraces and substantial residences this varied architectural landscape contributes to and enriches the character of the Conservation Area.

The site comprises an 18th century building, 3-storeys high in stock brick with pantile roof. The site is five windows wide located on the Water Lane frontage and is 3 windows wide on river frontage where there is also a central entrance door. There are two small extant modern signs related to current pub use, one illuminated with a trough light.

The proposals are to replace the existing pub signage with similar modern signs, reusing the existing lighting scheme. Signs are of a darker palette but of a similar scale and design, and as such, the relationship and impact with the host Listed Building, as well as contribution to character and appearance of the CA, is viewed as being maintained, reflecting a neutral change. The signage also remains easily removable.

As such, there would be no objection to the modest change in appearance to the external signage, which would satisfy policies LP1 and LP3 of Local Plan, policies 28 and 29 of the Publication Local Plan as well as Statutory Duty Section 66 (1) & 72 (1) of Planning (Listed Buildings and Conservation Areas) Act 1990; as supported by the Richmond Riverside Conservation Area Statement and Study.

Issue ii- Impact on Neighbour Amenity

Policy LP8 requires all development to protect the amenity and living conditions for occupants of new, existing, adjoining and neighbouring properties. This includes ensuring adequate light is achieved, preserving privacy and ensuring proposals are not visually intrusive.

It is acknowledged that the new signage will be viewed by neighbouring residents, however, given the nature of the design and the location of the sign above the ground floor, the illumination and scale of the sign are not considered intrusive to the surrounding residents, especially those above.

The proposal complies with Local Plan Policy LP8.

Issue iii - Public Safety

Policy LP44 states that the local council will work in partnership to promote safe, sustainable and accessible transport solutions, which minimise the impacts of development including in relation to congestion, air pollution and carbon dioxide emissions, and maximise opportunities including for health benefits and providing access to services, facilities and employment.

The council will ensure that new development does not have severe impact on the operation, safety or accessibility to the local or strategic highway networks.

The proposed advertising, does not incorporate any elements that would flash, move and would be limited to static illumination. The level of illumination is able to be limited to a safe degree via conditions of approval, thereby limiting potential impact.

The proposed sign will not impede the use of footpaths within or outside of the site. The proposed advertising, does not incorporate any elements that would flash, move and would be limited to static illumination. The level of illumination is able to be limited to a safe degree via conditions of approval, thereby limiting potential impact. As such, the lighting will not be a hazard to passing motorists.

In respect of the above, the proposed development complies with Policy LP44 of the Local Plan (2018).

Issue vi - Fire Safety

London Plan policy D12 requires the submission of a Fire Safety Statement on all planning applications.

A Reasonable Exemption Statement has been submitted to the Council-received 26/11/2024 which considers that the requirement of London Plan Policy D12 (a) to provide Fire Statement does not apply as the development is of a minor scale. The submission of this document is considered to satisfy the requirements of policy D12.

The applicant is advised that additions and alterations to existing buildings should comply with the Building Regulations. This permission is not a consent under the Building Regulations for which a separate application should be made.

8. LOCAL FINANCE CONSIDERATIONS AND OTHER MATTERS

Section 70(2) of the Town and Country Planning Act 1990 (as amended) provides that a local planning authority must have regard to a local finance consideration as far as it is material. The weight to be attached to a local finance consideration remains a matter for the decision maker. The Mayor of London's CIL and Richmond CIL are therefore material considerations.

On initial assessment this development is not considered liable for the Mayoral or Richmond CIL however this is subject to confirmation by the CIL Administration Team.

9. RECOMMENDATION

This recommendation is made following careful consideration of all the issues raised through the application process.

Paragraph 11 of the Framework explains how the presumption in favour of sustainable development applies. For the reasons set out above, this application falls to be determined in accordance with the test under section 38(6) of the 2004 Act, the proposal is in general conformity with the Development Plan overall and there are no material considerations of sufficient weight to justify refusal.

| C | |
|------------|--|
| 7 | |
| n | |
| t. | |
| a | |
| • | |
| 7 6 | |
| 17 | |
| t | |
| 3 | |
| or | |
| ıs | |
| e | |
| n | |
| t | |
| S | |
| U | |
| 6 | |
| R | |
| 90 | |
| t | |
| t | |
| O | |
| t | |
| h | |
| е | |
| f | |
| O | |
| П | |
| 0 | |
| W | |
| П | |
| n | |
| a | |
| C | |
| 0 | |
| n | |
| d | |
| it | |
| lc | |
| r | |
| 1 | |
| 3 | |

Recommendation:

The determination of this application falls within the scope of Officer delegated powers - YES / NO

I therefore recommend the following:

| 1. | REFUSAL | | |
|--|----------------------|--|-------|
| 2. | PERMISSION | | |
| 3. | FORWARD TO COMMITTEE | | |
| This application is CIL liable | | YES* NO (*If yes, complete CIL tab in Uniform) | |
| This application requires a Legal Agreement | | YES* NO (*If yes, complete Development Condition Monitoring in Unit | form) |
| This application has representations online (which are not on the file) This application has representations on file | | ☐ YES ■ NO | |
| | | ☐ YES ■ NO | |
| Case Of | ficer (Initials):IZM | Dated:19/11/2024 | |

I agree the recommendation:

Team Leader/Head of Development Management/Senior Planner

Officer Planning Report – Application 24/2474/ADV Page 8 of 9

Dated:GE......27/11/2024.....